

MINUTES OF CWC LEVEL-I MEETING HELD ON 22-08-2025 AT 16:30 HRS. AT HVF, AVADI CONFERENCE HALL FOR TECHNICAL BID (E-ELIGIBILITY BID) APPROVAL FOR CWC LEVEL-I FOR THE CIVIL WORK – EXPRESSION OF INTEREST (EOI) CUM REQUEST FOR PROPOSAL (RFP) FOR CARRYING OUT MAJOR CAPITAL CIVIL WORKS CASES THROUGH PROJECT MANAGEMENT CONSULTANCY (PMC) SELECTED THROUGH QUALITY-CUM-COST BASED SELECTION (QCBS) METHOD FOR CARRYING OUT THE LISTED CIVIL WORKS AT HVF AND AVNL ESTATE

CIVIL ENGINEERING OFFICE

The following Officers were present :-

1)	Shri. V.R. Rambhad	Chief General Manager	Chairman / CWC-I
2)	Shri. Ajai Kumar Rai	GM/ F&A	Member /Finance
3)	Shri. K.Tulasi Rao	GM/ EO & GS	Member/ User
4)	Shri. G.Anandakumar	Dy.GM/IMS&EO	Member/ Secretary

1.	e-Tender Enquiry No. & Date	:	HVF/TE/CEO/2025-26/QCBS/01, Dt. 14-06-2025. Tender ID No. : 2025_AVNL_238404_1
2.	Name of Work	:	EXPRESSION OF INTEREST (EOI) CUM REQUEST FOR PROPOSAL (RFP) FOR CARRYING OUT MAJOR CAPITAL CIVIL WORKS CASES THRO' PROJECT MANAGEMENT CONSULTANCY (PMC) AGENCY SELECTED THROUGH QUALITY-CUM-COST BASED SELECTION SYSTEM (QCBS) METHOD FOR CARRYING OUT THE LISTED CIVIL WORKS AT HVF AND AVNL ESTATE
3.	Authority :-	:	1) CGM Approval-In-Principle Note No.13026/HVF-CW/CEO/2025-26/PMC, dt.24/04/2025. 2) AVNL CO., Approval vide Let. No.AVNLCO/ENGG/Civil/EOI/HVF/PMC/2025-26, dt.15/05/2025.
4.	Brief Description of the case Expression of Interest (EoI) cum Request for Proposal (RFP) for PMC (Project Management Consultancy) Agency for carrying out the listed civil works at HVF and AVNL Estate	:	Rs.404.00 Crore (Total value of works projected)

5. This case pertains to "Expression of Interest (EoI) cum Request for Proposal (RFP) for PMC (Project Management Consultancy) through QCBS (Quality-cum-Cost based Selection) method for selecting /finalise the PMC for carrying out the listed Civil works for an amount of Rs.404.00 Crore at HVF and AVNL Estate. AVNL Co., has approved and given AIP for floating EoI/ RFP through QCBS method for selecting the PMC carrying out the listed civil works vide their Letter No.AVNLCO/ENGG/Civil/EOI/HVF/PMC/2025-26, dt.15/05/2025. The listed civil works as follows :-

Sl.No.	Brief Description of Work	Rough Cost (In Crore)	AVNL CO., Fund Availability
1.	Construction of AVNL Corporate Office in AVNL Estate	Rs.240.00	Internal Source Fund
2.	Creation of Ordnance Development Centre (G+1) with new ODC Workshop at HVF, Avadi	Rs.35.00	CAPEX Fund
3.	Augmentation of Overhauling Capacity of T-Series Tank from 120 to 150 per annum at HVF, Avadi 1. Construction of test tract, Fig of "8" and other related works.	Rs.94.00	CAPEX Fund. DPR Approved by AVNL CO.
4.	Construction of Type-VI, 06 Nos. of 01 Block and Type-V, 12 Nos. of 02 Blocks in AVNL Estate	Rs.35.00	Internal Source Fund
	Total :-	Rs.404.00	

Note : Heavy Vehicles Factory, A Unit of AVNL, may carryout either all the works mentioned above or Some of the works as per the availability of funds.

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6. As per GFR 2017 133(3) and Rule 192 to Rule 194, a PWO or Public Sector Undertakings set up by the Central or State Government to carryout Civil or Electrical works or any other Central/ State Government Organization/ PSU notified by the Ministry of Urban Development (MoUD) for such purposes will only be considered for subject proposal and the same will be mentioned in the Tender Conditions. The EOI cum RFP will be finalized amongst best offer of qualified Firms offering lowest Service Charge as per QCBS Evaluation.

7. A Tender Evaluation Committee (TEC) for the work "Expression of Interest (EoI) Cum Request for proposal (RFP) for carrying out major capital civil works cases through Project Management Consultancy (PMC) selected through QCBS method at HVF and AVNL Estate" was constituted by CGM, HVF vide No.13025/ CEO/2025-26/GENL, dt.18/06/2025. The TEC comprises the following :-

- | | | |
|---|---|--------------------|
| i. Shri R.K. Bal, GM/AVNL CO., | - | Chairman/ TEC |
| ii. Shri Shrikrishan Yadav, DGM/F&A, HVF | - | Member/ TEC, (F&A) |
| iii. Shri G. Ananda Kumar, DGM/ IMS&EO, HVF | - | Member/ TEC, HVF |
| iv. Shri Yogesh Kumar, WM/EFA, | - | Member/ TEC, EFA |
| v. Shri P.G. Harish Kumar, JWM/CEO, HVF | - | Secy./ TEC, HVF |

8. The subject work has been tendered under two bid system through CPP Portal and the Technical Bid (e-Eligibility Bid) was opened on 23-07-2025 and the following 07 (Seven) CPSUs firms have quoted.

- 1) M/s. Engineering Projects (India) Ltd.,
- 2) M/s. MECON Ltd.,
- 3) M/s. NBCC (India) Ltd.,
- 4) M/s. IRCON International Ltd.,
- 5) M/s. WAPCOS Ltd.,
- 6) M/s. National Projects Construction Corporation Ltd.,
- 7) M/s. Hindustan Steelworks Construction Ltd.,

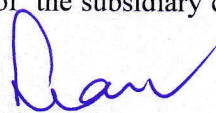
The Firms from Sl.No.01 to 06 have submitted their EMD and the Firm at Sl.No.(7) M/s. Hindustan Steelworks Construction Ltd., has not submitted the EMD and hence the offer of the Firm was not Technically Evaluated.

9. M/s. IRCON International Ltd., New Delhi, (A Govt. of India Undertaking), vide their letter No.IRCON/CO/BD/AVNL/CHENNAI/06, dt.08/08/2025, has represented that "It has come to our notice that following pair of the participants, M/s. NBCC India Ltd. & M/s. Hindustan Steelworks Construction Ltd., and WAPCOS Ltd. & M/s. National Projects Construction Corporation Ltd., are related entities. A review of publicly available information indicates that M/s. Hindustan Steelworks Construction Ltd., is a subsidiary of M/s. NBCC India Ltd and M/s. National Projects Construction Corporation Ltd., is a subsidiary of M/s. WAPCOS Ltd."

And stated that "While we acknowledge that the tender documents do not explicitly prohibit a parent and its subsidiary from participating, it is a fundamental and widely accepted principle of fair and competitive bidding that related entities should not submit separate bids for the same project. The rationale behind this principle is to prevent the possibility of collusion, information sharing, and bid manipulation, which would grant an unfair advantage and compromise the impartiality of the evaluation process".

Also, stated that "Allowing both entities to bid separately creates a significant conflict of interest and violates the spirit of fair competition that is essential for a transparent tender process" and requested to review the proposal of above mentioned four bidders.

10. In regard to M/s. IRCON International Ltd., Representation dt.08/08/2025, M/s. NBCC (India) Ltd., M/s. Hindustan Steelworks Construction Ltd, M/s. WAPCOS Ltd. and M/s. NPCC Ltd., were requested for clarification /documents to substantiate participation of the subsidiary companies in the same tender vide HVF e-mail dated 11/08/2025.



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In response to our e-mail dt.11/08/2025, **M/s.NBCC (India) Ltd.**, has clarified that M/s. Hindustan Steelworks Construction Limited, a 51% owned subsidiary of NBCC(India) Ltd., submitted their bid online, however they did not pursue the bid further and EMD which is mandatory requirement as per the tender conditions, was also not submitted by HSCL vide their e-Mail dated 11/08/2025.

M/s. Hindustan Steelworks Construction Ltd., has not responded to our e-mail dt.11/08/2025.

M/s. WAPCOS Ltd., has clarified that :-

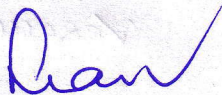
- a) "M/s. WAPCOS Ltd., is a 100% owned Government of India Undertaking PSU under Min. of Jal Shakti, WAPCOS Ltd, has acquired Shares of M/s. NPCC Ltd, but both companies are two separate and distinct legal entities, each registered under applicable laws in India, having distinct registration numbers, PAN and GSTIN. Both companies maintains independent financial resources, bank accounts, audited financial statements, and turnover records with its own management, operations and financial structures and have separate Board.
- b) Both PSUs has independently also participated in the similar tender floated in AVNL, Ambernath which were also accepted by the client and were eligible for opening of financial Bids (Copy enclosed). On the same ground, many other PSUs that are strategic shareholders in other PSUs like NBCC & HSCC participates in similar tenders and has been accepted by the clients. (Copy of Recent AIIMS Rishikesh evaluation is enclosed for reference).
- c) The Tender Document never explicitly mentioned such conditions of barring the major shareholder of legally separate entities from participating in the Bid. Further, it is clarified that No merger till date has been concluded between WAPCOS & NPCC.

In this context, M/s. WAPCOS Ltd, deny all the claims of Complainant as both PSUs being two separate and distinct legal entities and are fully eligible and have participated in the tender accordingly.

M/s. National Projects Construction Corporation Ltd., has clarified that :-

- a) M/s. NPCC Ltd., & M/s. WAPCOS Ltd., are two separate and distinct legal entities, with our own management, operations and financial structures.
- b) M/s. NPCC Ltd., & M/s. WAPCOS Ltd., are defined as separate individualities, however, WAPCOS Ltd., purchased the majority of shares of M/s. NPCC. The Board of Directors in both organization is also different.
- c) The proposed merger/ purchase of shares is still sub judice in the Delhi High Court.
- d) M/s. NPCC Ltd., & M/s. WAPCOS Ltd., have separate Board of Directors & different area of working. WAPCOS Ltd., is mainly focused for consultancy projects, whereas the majority of turnover comes from consultancy fees and around 30% of turnover from construction projects. Whereas M/s. NPCC Ltd., is founded for Construction projects only, all the turnover derives from construction works. Balance sheets of both organizations are also separate.
- e) During the Question Hour in the LOK Sabha on 25-03-2021, similar questions were asked wherein the reply is very clear from the Ministry of Jal Shakti, "Shares of NPCC have been acquire by WAPCOS Ltd., Both are separate entities" (Lok Sabha Q&A copy enclosed and also available in digital record).
- f) Since the merger/ acquirement is not concluded till date therefore the pay scale and perquisites in both organizations are different, even the age of retirement of the employees.

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g) It is pertinent to mention that the article of association and memorandum of association of both companies are different.

h) M/s. NPCC Ltd., confirms that both companies are eligible to participate in the subject tender. NPCC Ltd., & WAPCOS Ltd., participated as different entities. (Tender Summary copy enclosed).

11. On reply furnished by the above firms, it is observed that all the 06 (Six) firms are eligible to participate in the subject tender except M/s. Hindustan Steelworks Construction Ltd., who has not submitted the EMD.

12. The Tender Evaluation Committee (TEC) has evaluated the 06 (Six) CPSU's Firm and the Evaluation Score (Maximum marks 100) is as follows :-

Sl.No.	Firm Name	Total Technical Score Out of 100 Marks
1	M/s. Engineering Projects (India) Ltd.,	76.0
2	M/s. MECON Ltd.,	76.0
3.	M/s. NBCC (India) Ltd.,	93.0
4.	M/s. IRCON International Ltd.,	75.5
5.	M/s. WAPCOS Ltd.,	75.5
6.	M/s. National Projects Construction Corporation Ltd.,	76.0

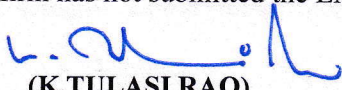
Also, the Tender Evaluation Committee (TEC) nominated by CGM/HVF has submitted the Tender Evaluation Committee Report alongwith Technical Evaluation of the Bidders [03 (Three) Pages in Originals] duly signed by the TEC in originals and the same has been endorsed by CGM/HVF vide their Report No.13025/CEO/2025-26/GENL, dated 18/08/2025

13. **DECISION OF CWC LEVEL-I HELD ON 22-08-2025 :-**

(a) CWC-I deliberated the case and observed that the following 06 (Six) PSUs Firms have fulfilled the eligible conditions of the tender and the Technical Evaluation of the firms have been Evaluated by the Tender Evaluation Committee (TEC) and the Report with Technical Score has been submitted by the TEC. Hence, CWC-I approved opening of the e-Price Bids of the following 06 (Six) PSUs Firms vis.,

- 1 M/s. Engineering Projects (India) Ltd.,
- 2 M/s. MECON Ltd.,
3. M/s. NBCC (India) Ltd.,
4. M/s. IRCON International Ltd.,
5. M/s. WAPCOS Ltd.,
6. M/s. National Projects Construction Corporation Ltd.,

(b) CWC-I decided that the offer of M/s. Hindustan Steelworks Construction Ltd., is not acceptable, as the firm has not submitted the EMD as per terms and conditions of the tender.

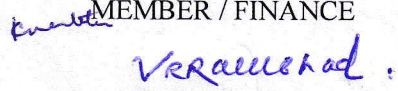

(K.TULASI RAO)

GM/ EO & GS
MEMBER /USER

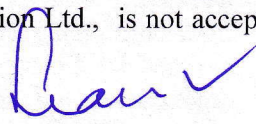

(AJAI KUMAR RAI)

GM/ F&A

MEMBER / FINANCE


(V.R.RAMBHAD)

CHIEF GENERAL MANAGER
CHAIRMAN/ CWC-I


(G. ANANDA KUMAR)

DGM /IMS & EO
MEMBER / SECRETARY